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PLAN AND NON-PLAN PROGRAMMES

16.1 The approved Plan outlay for 9th Five Year Plan (1997-2002) of the Ministry of Labour was Rs.792.12 crore against which actual expenditure incurred is Rs. 516.56 crore. The 10th Five Year Plan (2002-2007) outlay of the Ministry has been approved at substantial higher level of Rs.1500 crore which is nearly 90% higher than that for the 9th plan. The outlay for Annual Plan 2002-03 is Rs.170 crore i.e. Rs.25 crore over and above the outlay of Rs.145 crore during 2001-02. The details of plan provision and expenditure are given in Table 16.1.

16.2 The major part of the plan budget of the Ministry relates to the schemes of National Child Labour Project, Employment Service and Vocational Training . The Rehabilitation of Bonded Labour, Vocational Rehabilitation Centres for the handicapped, Women Labour, Improving Working Conditions of Mines and Factories, Worker's Education, Research and Statistics on Labour related subject and Improvement in the Labour & Employment Statistical system are the other important plan schemes.

16.3 The Women Component Plan for 2002-03 is Rs. 8.63 crore. The Women's Training Cell of the DGE&T and Woman Labour Cell deal with the schemes exclusively meant for women. There are 8 schemes relating to women of which 6 are exclusively for Women's Training.

The Ministry of Labour has some plan schemes for the benefit of Scheduled Castes and Scheduled Tribes. Together these constitute the Tribal Sub-Plan (TSP) and Special Component Plan (SCP) for STs and SCs respectively. During 2002-2003, a sum of Rs. 4.70 crore has been earmarked for TSP and SCP in respect of those schemes where these are permissible.

16.5 As per the Government's directives, 10% of plan allocations are to be earmarked

for specific projects/schemes in the North-Eastern States and Sikkim. Thus, Ministry of Labour has identified/allocated funds to the tune of Rs.17.00 crore during 2002-2003 for the purpose.

16.6 The Ministry of Labour provides Grants-in-aid to Research and Academic Institutions and Voluntary Organisations for undertaking research in approved labour related matters. During 2002-2003 an allocation of Rs.20 lakh has been made. A number of research studies on Inter-State Migrant Labour, Beedi workers, Social Security, Industrial Relations etc. have so far been completed. Many other studies are also under progress and several others are under active consideration of the Ministry.

16.7 In the context of 10th Five Year Plan, Six Working Groups on Labour & Employment were formed: These include: (i) Employment Planning & Policy (ii) Skill Development & Training (iii) Labour Laws & Other Labour Regulations (iv) Social Security (v) Vulnerable Groups in Labour Force such as Child Labour, Bonded Labour, Migrant Labour, etc and (vi) Occupational Health & Safety. The reports of these Working Groups have identified the areas where more concentration during the plan period is required

16.8 On the basis of the recommendations of Working Groups and Approach Paper to the Tenth Plan prepared by the Planning Commission, the need for continuation of existing schemes have been assessed and new initiatives/ schemes devised by the Ministry. As Such, a number of new initiatives have been proposed for the 10th Five Year Plan. These include: (i) Strengthening of Employment Market Information Programme, (ii) Upgrading training infrastructure in 100 Government Industrial Training Institutes, (iii) Establishment of Instructor Training

Institutes in States,(iv) Testing and certification of skills for workers in the informal sector,(v) Improvement in Labour and employment statistical system in States & UTs ,(vi) Modernization of survey capabilities in DGMS through digitization of mines plan and automated survey system (MSC), (vii) Modernization of information database relating to mines management, (viii) Competence enhancement of officers of DGFASLI and inspectors of factories (CIFs) for improving occupational safety and health, (ix) Strengthening of occupational safety & health strategies in priority hazardous chemical processes,(x) competence building in enforcement agency and development of enforcement strategies and guidelines (unorganized sector), (xi) Design and execution of national level awareness campaign in the identified seven segments of unorganized sector, (xii) Improvement and strengthening of training wing of central labour Service Officers,(xiii) Holding of Lok-Adalat in the CGIT-cum-Labour Courts as an Alternative Grievance Redressal Mechanism, (xiv) Social security of workers and (xv) US-DOL Project- being developed as a follow-up of the Joint Statement on “enhanced Indo-U.S Cooperation on Eliminating Child Labour”. The Project aims at complete elimination of Child Labour from hazardous industries by 2005.

16.9 The Working Group on Employment, Planning and Policy while appreciating the role-played by Labour Bureau in collection, compilation and dissemination of labour statistics has emphasized the need of improving the labour and employment statistics both at State and Central level so as to have a comprehensive data on these issues. Hence, a new scheme namely, Improvement in Labour & Employment Statistical System’ with substantial outlay of Rs.99.5 crore has been included in the 10th Five Year Plan to meet this objective. This Scheme will operate both as a Central and Centrally Sponsored scheme. The issues that have been identified to achieve the above objectives are:

a) Software development for further processing and dissemination of data through specially designed website of Labour Bureau and other IT assisted methods.

- b) Monitoring of local level labour and employment information.
- c) Close and frequent interaction between Labour Bureau and the State Governments through meetings and workshops.
- d) Shifting of Labour Bureau’s Headquarters to Delhi or Chandigarh.
- e) Setting up of Governing Council.
- f) Charging from the users for information.
- g) Data on Employment, Unemployment and Wages.

16.10 Apart from the Plan programmes, the Ministry has also certain Non-Plan programmes for the Welfare of Beedi Workers, Iron Ore Workers, Limestone and Dolomite, Mica Mines Workers and Cine Workers etc. These programme are executed through Welfare Funds specifically created for these workers.

16.11 The sustentative Non-plan Welfare activities of the Ministry pertain to the provision of Social Security through Employees’ Provident Fund Organization (EPFO) and Employees’ State Insurance Corporation (ESIC). Under EPFO, Employees’ Provident Funds & Miscellaneous Provisions Act, 1952 provides for Provident Fund, Family Pension and Deposit Linked Insurance for employees in factories and other establishments. The administration of the Schemes, namely (i) Employees’ Provident fund Scheme, 1952 (ii) Employees’ Pension Scheme, 1995 (effective from 16.11.1995) and (iii) Employees’ Deposit Linked Insurance Scheme, 1976 is vested in the Central Board of Trustees, Employees’ Provident Fund and a tripartite body consisting of the representatives of the organizations of Employers, Employees, and Central and State Governments. The Employees’ State Insurance Scheme provides for Medical Care and Treatment, Cash Benefits during Sickness, Maternity, Employment Injury, Pension for dependants on the death of insured workers due to employment injury and payments towards expenditure on funeral of an insured person. Medical Care (including hospitalization facilities) is also provided to members of the family of the insured employees.

PLAN AND NON-PLAN PROGRAMMES

LABOUR PLAN PROVISIONS AND EXPENDITURE							
Table 16.1							
(Rs. in crore)							
S. No.	Divisions/Schemes	9th Plan		10th Plan	Annual Plan		Annual Plan
		1997-2002		2002-07	(2002-03)		(2003-04)
		Outlay	Actual	Outlay	Outlay	Anti. Exp.	Proposed Outlay
1	2	3	4	5	6	7	8
1	DGE&T						
	(a) Employment	37.00	27.53	36.66	14.79	13.31	16.06
	(b) Training	301.40	194.72	363.34	42.16	32.27	51.15
2	Occupational health & Safety (DGMS & DGFASLI)	65.00	13.32	107.40	8.45	10.66	22.64
3	Industrial Relations	38.56	18.26	37.20	7.75	7.27	9.60
4	Child Labour	249.60	178.51	667.50	70.10	75.10	121.90
5	Women Labour	1.00	0.61	2.50	0.46	0.46	0.50
6	Labour Statistics	30.00	31.31	112.00	8.34	8.19	9.26
7	National Labour Institute (NLI)	10.75	10.41	12.00	2.65	2.65	2.85
8	Grants-in-aid Scheme for Research Studies	1.00	0.65	3.00	0.20	0.20	0.40
9	Worker's Education	15.00	14.66	35.00	7.00	7.00	7.00
10	Rehabilitation of Bonded Labour	35.30	24.43	44.00	2.00	4.00	5.00
11	Other Schemes (Housing for Hamals Information Technology, Moderisation of Sections, Training, Awareness generation, Agricultural Workers etc).	7.51	2.15	79.40	6.10	6.59	80.75
	TOTAL	792.12	516.56	1500.00	170.00	167.70	327.11